### This Time May Truly Be Different: Balance Sheet Adjustment under Population Ageing

Prepared for the Panel "The Future of Monetary Policy" at the 2011 American Economic Association Annual Meeting Denver, January 7, 2011

> Kiyohiko G. Nishimura Deputy Governor Bank of Japan

#### Outline

- 1. Introduction: Population Ageing
- 2. Balance Sheet Adjustment and Breakdown of Transmission Mechanism: Japan 90s / US 2000s
- 3. Prolonged B/S Adjustment under Population Ageing: Consequences
- 4. Multi-Faceted Challenge and Unconventional Monetary Policy
  - Comprehensive Monetary Easing (CME) and
  - Growth Foundation Strengthening Facility (GFSF) (officially titled: Fund-Provisioning to Support Strengthening the Foundation for Economic Growth)

# Outline

# 1. Introduction: Population Ageing

- 2. Balance Sheet Adjustment and Breakdown of Transmission Mechanism: Japan 90s / US 2000s
- 3. Prolonged B/S Adjustment under Population Ageing: Consequences
- 4. Multi-Faceted Challenge and Unconventional Monetary Policy
  - Comprehensive Monetary Easing (CME) and
  - Growth Foundation Strengthening Facility (GFSF) (officially titled: Fund-Provisioning to Support Strengthening the Foundation for Economic Growth)

3

#### Population Ageing: Inverse Dependency Ratio



How many people of working age have to provide for one dependent person?

#### Population Ageing: Inverse Dependency Ratio

How many people of working age have to provide for one dependent person?



#### Population Ageing: Inverse Dependency Ratio

How many people of working age have to provide for one dependent person?



#### **Outline** 1. Introduction: Population Ageing

### Balance Sheet Adjustment and Breakdown of Transmission Mechanism: Japan 90s / US 2000s

- 3. Prolonged B/S Adjustment under Population Ageing: Consequences
- 4. Multi-Faceted Challenge and Unconventional Monetary Policy
  - Comprehensive Monetary Easing (CME) and
  - Growth Foundation Strengthening Facility (GFSF)
     (officially titled: Fund-Provisioning to Support Strengthening the Foundation for Economic Growth)

7

Who Leveraged during the Bubble?



### Breakdown of Transmission Mechanism

- Before the bubble burst, leveraged sectors were sensitive to policy rate reduction in business cycles: They were "transmission gears".
- After the bubble burst, these leveraged sectors became insensitive to policy rate reduction
- Why? → Acute Balance-Sheet Adjustment
  - Large legacy shortfall must be compensated for by current profit/income, period by period

9

- Slow and painful process for leveraged sectors



#### Japan: Corporate Sector <u>2. Non-Manufacturing Investment (Fig 3.2)</u>

• The same picture as for manufacturing

Policy rate cut seems more effective here than in manufacturing in the three business cycles before the bubble Sharp decline in policy rate failed to prevent sharp decline in investment after the bubble



#### US: Household 1. New Home Sales (Fig 3.3)



#### US: Household 2. Automotive Sales (Fig 3.4)



# Population Ageing

- There are many consequences of population ageing, such as differences in consumer preferences/ technological adaptability between young and old , but
- I will concentrate one issue, which is pertinent to B/S adjustments
- ➔ Possible effects of population ageing on property prices



### Ageing Population and Property Prices: US (Fig 4.2)



# Outline

- 1. Introduction: Population Ageing
- 2. Balance Sheet Adjustment and Breakdown of Transmission Mechanism: Japan 90s / US 2000s

### 3. Prolonged B/S Adjustment under Population Ageing: Consequences

- 4. Multi-Faceted Challenge and Unconventional Monetary Policy
  - Comprehensive Monetary Easing (CME) and
  - Growth Foundation Strengthening Facility (GFSF)
     (officially titled: Fund-Provisioning to Support Strengthening the Foundation for Economic Growth)

17

# What are the consequences of severe and prolonged B/S adjustment under Population Ageing?

- 1) The Economy Becomes "Inflexible"– Declining Mobility
  - De-leveraging firms/households are stuck with "underwater" property; they have to pay back all debts before "moving" from their current position
    - Population ageing strengthens this tendency
  - Japan: firms become less mobile between industries/regions
  - US: household mobility has been reduced

# Declining Mobility: Japan

#### • "Sticky industry structure," hanging on to the past

#### Fig. 5.1 Enterprise Creation and Destruction



Source: Nishimura and Kawamoto (2003). "Wny Does the Fronten Person Realistic Automatical Automatical Source: Nishimura and Kawamoto (2003). "Banks," The World Economy, 26 (2003), 301-324

# Declining Mobility: US

• The housing crash reduced mobility rates.



#### Note: Mobility rate is defined as the share of householders who reported having moved in the previous 12 months.

Figure 13, *The State of the Nation's Housing* 2010, Joint Center of Housing Studies of Harvard University

Source: JCHS tabulations of US Census Bureau, 2005 and 2009 Current Population Surveys.

What are the consequences of severe and prolonged B/S adjustment under Population Ageing?

- 2) Loss of Non-Tangible/Human Capital
  - De-leveraging firms/households suffering long under-utilization/under-employment tend to lose their non-tangible/human capital
  - Japan, especially SME: loss of entrepreneurship, loss of human networks in skilled manufacturing, loss of access to technological advances
  - US, especially long-term unemployment/underemployment: loss of human capital

What are the consequences of severe and prolonged B/S adjustment under Population Ageing?

- 3) Deterioration in Financial Institutions' Efficient Functioning as Financial Intermediaries
  - Japan:Pile-up of Non-Performing Loans lead to breakdown of market selection mechanism around 1997
  - US: ? -- Not yet known

	TED of an initial									
	TFP of surviving	1994–95		1995–96		1996–97		1997–98		Fig 6
	and exiting firms	Survive	Exit	Survive	Exit	Survive	Exit	Survive	Exit	11g 0.
Fo	od products and beverages	J		-		Duestalerrue				
	Livestock products	1.71	1.00	1.67	1.05	1.68	1.94	2.18	1.28	Breakdown
	Seafood products	1.42	0.86	1.58	1.06	1.66	0.94	1.28	1.11	
	Flour and grain mill products	2.35	0.69	3.83	1.05	4.00	1.21	4.27	2.33	- f NI- t u-1
	Miscellaneous foods and related produ	icts 1.43	3.15	1.52	1.26	1.49	1.61	1.60	0.98	of inatural
	Soft drinks, carbonated water, alcoholi	c, 4.12	1.49	4.59	1.63	4.56	1.60	4.53	5.26	
	tea and tobacco					.				$O_1$
<sup>P</sup> 1007, many industrias says mo				110	2.96	3.89	3.64	1.24	Selection	
	1997. many moustnes saw more									
Che productive firms aviting A										<b>ЪЛ 1</b> '
productive firms exiting.					1.84	3.69	3.36	2.22	Wechanism	
								- 10		
B Breakdown of natural selection				2.84	3.21	2.91	7.49	• (1		
	9			_		2.38	0.95	2.06	n.a.	in the
	Oil and fat products, soaps, synthetic	1.72			1.16	2.18	1.98	2.50	1.69	
	detergents, surface-active agents and	1								<b>T</b> '' ' 1
	paints	2.10	1.0	2.26	1.76	2.40	2.42	2.02	1 (7	Financial
	Drugs and medicines	2.10	1.60	2.20	1.70	2.49	2.43	2.63	1.0/	I manerai
	Miscellaneous chemical and alled	2.55	1.59	2.15	3.94	2.73	1.87	2.97	1.18	$\mathbf{C}$
Retail trade										$('r_{1}s_{1}s_{1}s_{1})$
RC	Ratail trade, general merchandise									
	Retail trade (dry goods, apparel and	1 15	1.07	1.25	1.14	1 36	1 1 8	1.28	1.10	1007
	apparel accessories)	1.15	1.07	1.25	1.14	1.50	1.10	1.20	1.10	1997
	Retail trade (food and beverage)	0.84	0.71	0.98	0.71	0.93	101-	0.09	1 78	1///
	Retail trade (notor vehicles and bicycl	es) 0.84	0.74	0.92	0.92	0.96	0.89	0.88	1.70	
	Retail trade (furniture, household uten	sil 1.05	1.04	1.04	1.13	1.18	0.92	1.30		ad ariting firms
	and household appliance)							•	Snau	ed: exiting firms
	Household appliance stores	1.00	0.92	1.27	1.03	1.20	1.42	0.93	0.440	a and an du ative
	Drug and toiletry stores	4.16	0.78	2.33	0.84	2.54	0.87	0.82	are I	nore productive
	Fuel stores	0.94	0.86	0.88	1.04	0.87	0.94	0.92	410 0 00	and the second second
	Miscellaneous retail trade	1.12	1.51	1.15	1.12	1.18	1.31	1.06	inan	surviving firms
										- 00

Notes: (1) Shaded areas indicate weighted mean of TFP of exiting firms is greater than that of surviving firms. (2) 23
"Survive" include "switch" firms.
"Survive" include "swit

# The End Results of B/S Adjustment under Population Ageing: Japan in the 2000s (1)

# i) Decline in Real GDP Growth (FY, 10-year average)

 $10.4\%(60s) \rightarrow 5.0\%(70s) \rightarrow 4.3\%(80s) \rightarrow 1.5\%(90s) \rightarrow 0.8\%(01-09)$ 

- Expected real rate of return on investment becomes low
- Money (deposits), with price-stability pledge of the central bank, looks relatively attractive
  - Breakdown of quantity-theoretic money-output relationship
- Near zero policy rate and already low longer rates
  - Economy is more vulnerable to downside shocks

# The End Results of B/S Adjustment under Population Ageing: Japan in the 2000s (2)

#### ii) Coordination Failure

- <u>Banks' Sluggish Lending</u>, partly because of their inadequate functioning as an expert relationship banker <Vicious Circle>
  - (1) Lacking expertise to assess investment in new fields, banks do not lend.
  - $\rightarrow$  (2) New investment/firms cannot get funding, and thus new markets falter.
  - $\rightarrow$  (3) Banks miss opportunities to accumulate new expertise, thus back to (1)
- <u>"Excessive" Risk Aversion</u> in capital markets <Vicious Circle>

   (1) Fearing unknown unknowns, investors shun investing in riskier securities
   →(2) Their markets become thin and vulnerable to non-fundamental shocks
   →(3) Their markets become prone to turning into unknown unknowns, thus back to (1)
- Apparent lack of "animal spirits"

# The End Results of B/S Adjustment under Population Ageing: Japan in the 2000s (3)

#### • iii) Piling-up of Government Debt

- Substitution of private debt by public debt
- Substitution of private demand by public demand
- →unsustainable expenditure

General Government Gross Financial Liability-to-GDP Ratio

- 2010 Japan: 198% >> US 93% (OECD Economic Outlook no.88) However, Government Net Debt Interest Payments-to-GDP is

-2010 Japan: 1.2% < US 1.7% (OECD Economic Outlook no.88)

26

25

# Outline

- 1. Introduction: Population Ageing
- 2. Balance Sheet Adjustment and Breakdown of Transmission Mechanism: Japan 90s / US 2000s
- 3. Prolonged B/S Adjustment under Population Ageing: Consequences

### 4. Multi-Faceted Challenge and Unconventional Monetary Policy

- Comprehensive Monetary Easing (CME) and
- Growth Foundation Strengthening Facility (GFSF) (officially titled: Fund-Provisioning to Support Strengthening the Foundation for Economic Growth)

27

# Multi-Faceted Challenge

- Cyclical-Stabilization Challenge
  - To ensure the return to sustainable growth with price stability
  - When policy rate is near zero and longer-term riskfree rates are also very low
- Trend-Enhancing Challenge
  - To raise long-term growth prospects
  - By solving coordination failure in banking and capital markets
- Challenge to Avoid Causing Problems in National Debt Management

#### Comprehensive Monetary Easing (CME) Growth Foundation Strengthening Facility (GFSF)

#### 1) Coping with "Cyclical-Stabilization Challenge"

- CME (1) Change Policy Guideline: Virtual Zero-Interest Rate Policy
  - Policy Rate: Point <0.1%> → Range [0, 0.1%]
- CME (2) Clarification of the Policy (Duration) Commitment
  - Similar to Forecast Targeting though not specific in numbers

#### 29

#### Comprehensive Monetary Easing (CME) Growth Foundation Strengthening Facility (GFSF)

#### 1) Coping with "Cyclical-Stabilization Challenge" (continued)

- CME (3) Asset Purchase Program Aimed at Influencing Downward Longer-Term Rates
  - Purchase of JGBs with remaining maturity of 1-2 years and T-bills (to reduce term-premiums of risk-free rates)
  - Purchase of CPs and Corporate Bonds (to reduce both term-premiums and risk-premiums)
  - Common-collateral fund-provisioning scheme aimed at lowering longerterm rates than the overnight rate (already instituted and continued)
- CME (4) Asset Purchase Program aimed at solving coordination failure in capital markets
  - Purchase of riskier securities: BBB-rated corporate bonds, a-2 CPs
  - Purchase of ETFs and J-REITs
  - Act as a catalyst to induce investment in riskier assets

Comprehensive Monetary Easing (CME) Growth Foundation Strengthening Facility (GFSF)

#### 2) Coping with "Trend-Enhancing Challenge"

- <u>Growth Foundation Strengthening Facility</u> (GFSF) aimed at solving coordination failure in banking
  - Preferential fund-provision aimed at supporting financial institutions' own initiatives to lend/invest in new growth areas
  - Act as a catalyst to induce banks to lend to new, growth areas

# Challenge to avoid causing problems in national debt management

- Carefully avoid impression of "monetization" of government debts
- □ Otherwise, the large scale purchase of JGB may end up with substantial and lasting ratcheting up of long-term rates, which would pose a serious problem for economic recovery and the financial position of the government.
- BoJ has already purchased about 22 trillion yen in JGBs annually, beside the Asset Purchase Program, taking this point into consideration.
- □ Also, due consideration needed for possibility of capital losses from the Asset Purchase Program